## AMENDED IN ASSEMBLY MAY 23, 2008 AMENDED IN ASSEMBLY APRIL 1, 2008

CALIFORNIA LEGISLATURE—2007—08 REGULAR SESSION

## ASSEMBLY BILL

No. 2547

Introduced by Assembly Member Leno (Coauthors: Assembly Members Beall, Coto, DeSaulnier, Hancock, Huffman, Lieber, Mullin, Ruskin, Swanson, Torrico, and Wolk)

February 22, 2008

An act to amend Sections 8670.3, 8670.13, 8670.28, 8670.30, 8670.48, 8670.49, and 8670.55 of, and to add Sections 8670.11 and 8670.74 to, the Government Code, relating to oil spills, and making an appropriation therefor.

## LEGISLATIVE COUNSEL'S DIGEST

AB 2547, as amended, Leno. Oil spill prevention and response.

The Lempert-Keene-Seastrand Oil Spill Prevention and Response Act generally requires the administrator for oil spill response, acting at the direction of the Governor, to implement activities relating to oil spill response, including emergency drills and preparedness, and oil spill containment and cleanup, and to represent the state in any coordinated response efforts with the federal government. Existing law defines "best achievable technology," "dedicated response resources" resources," and "nondedicated response resources," for purposes of the act.

Existing law authorizes an oil spill response organization (OSRO), as defined, to apply to the administrator for a rating of that organization's response capabilities. Under existing law, upon receiving and reviewing a completed application, the administrator is required to

AB 2547 — 2 —

rate the organization based on its satisfactory compliance with specified criteria.

This bill would revise the definition of "best achievable technology" to include that technology that provides the greatest degree of protection taking into consideration processes currently contained in any oil spill contingency or response plan anywhere in the world. The bill would revise the definition of "dedicated response resources" to provide that, for the port areas, as defined, of San Francisco, Los Angeles/Long Beach and San Diego, "dedicated response resources" shall additionally mean equipment and personnel permanently located in each of those areas. The bill would revise the definition of "nondedicated response resources" to provide that identified response resources located outside of the state are nondedicated response resources.

This bill would include as additional elements in rating an OSRO for compliance with specified criteria, the dedicated response resources the OSRO controls, as defined, in the area in which it intends to operate and the capability of the OSRO to provide best achievable protection.

The bill would require, instead of authorize, the administrator to require a rated OSRO to demonstrate that it can deploy the response resources required to meet the OSRO's oil spill contingency plan. The bill would also require, instead of authorize, the administrator to require the satisfactory completion of one unannounced drill of an OSRO prior to modifying, renewing, or reinstating a rating.

This bill would require the administrator to establish a universal mutual aid agreement for the purpose of regulating the terms under which an owner or operator of a vessel or marine facility, or rated—oil spill response—organization(OSRO) OSRO, may use the response resources of another owner or operator, or rated OSRO.

This bill would require the administrator to award and administer competitive grants for the development of improved processes and technologies for oil spill prevention, containment, and cleanup. The grants would be known as the California Oil Spill Prevention and Cleanup Technology Grants and would provide funds to eligible recipients for research, testing, and capital matching grants for bringing emerging technologies to the marketplace. The bill would require the administrator, beginning January 1, 2010, and every 5 years thereafter, to prepare and make available to the Legislature a comprehensive evaluation of emerging technologies that aid prevention, response, containment, cleanup, and wildlife rehabilitation.

-3- AB 2547

This bill would require the administrator to additionally expend moneys from the Oil Spill Response Trust Fund, a continuously appropriated fund for specified purposes, to cover the uncompensated response and cleanup costs resulting from providing resources through the use of a universal mutual aid agreement, and to pay for technology grants, thereby making an appropriation.

This bill would require the administrator to adopt and implement regulations regarding a minimum containment response required for oil spills or discharges that occur during low visibility conditions and for marine groundings, collisions, and allisions that involve a tank vessel or nontank vessel and that result in the threat of a discharge of oil, as specified. The bill would require the regulations to authorize the administrator to waive the minimum containment response under specified unsafe conditions.

Vote: majority. Appropriation: yes. Fiscal committee: yes. State-mandated local program: no.

The people of the State of California do enact as follows:

- 1 SECTION 1. Section 8670.3 of the Government Code is 2 amended to read:
  - 8670.3. Unless the context requires otherwise, the following definitions shall govern the construction of this chapter:
  - (a) "Administrator" means the administrator for oil spill response appointed by the Governor pursuant to Section 8670.4.
  - (b) (1) "Best achievable protection" means the highest level of protection that can be achieved through both the use of the best achievable technology and those manpower levels, training procedures, and operational methods that provide the greatest degree of protection achievable. The administrator's determination of which measures provide the best achievable protection shall be guided by the critical need to protect valuable coastal resources and marine waters, while also considering all of the following:
  - (A) The protection provided by the measure.
    - (B) The technological achievability of the measure.
- 17 (C) The cost of the measure.

4

8

10 11

12

13

14 15

- 18 (2) The administrator shall not use a cost-benefit or
- 19 cost-effectiveness analysis or any particular method of analysis in
- 20 determining which measures provide the best achievable protection.
- 21 The administrator shall instead, when determining which measures

AB 2547 — 4 —

provide best achievable protection, give reasonable consideration to the protection provided by the measures, the technological achievability of the measures, and the cost of the measures when establishing the requirements to provide the best achievable protection for coastal and marine resources.

- (c) (1) "Best achievable technology" means that technology that provides the greatest degree of protection, taking into consideration both of the following:
- (A) Processes that are being developed, or could feasibly be developed anywhere in the world, given overall reasonable expenditures on research and development.
- (B) Processes that are currently in use or contained in any oil spill contingency or response plan anywhere in the world.
- (C) This subdivision does not require that a particular technology shall first be used elsewhere in the world prior to being required for use or deployment by the administrator.
- (2) In determining what is the best achievable technology pursuant to this chapter, the administrator shall consider the effectiveness and engineering feasibility of the technology.
- (d) (1) "Dedicated response resources" means equipment and personnel committed solely to oil spill response, containment, and cleanup that are not used for any other activity that would adversely affect the ability of that equipment and personnel to provide oil spill response services in the timeframes for which the equipment and personnel are rated.
- (2) For the port areas, as defined in area contingency plans of San Francisco, Los Angeles/Long Beach, and San Diego, "dedicated response resources" shall, in addition to the other criteria in this subdivision, mean equipment and personnel permanently located in each of those areas. Personnel may be characterized as a dedicated resource only when on duty or on call. On-call personnel may be characterized as a dedicated resource if an on-call employee is all of the following:
- (A) Required to wear a functioning pager or other means of immediate communication at all times.
- (B) Required to remain in close geographic proximity to the OSRO's facility or nonpersonnel dedicated response resource so as to be capable of reporting to either within 30 minutes.
- (C) Required to carry approved work clothing and necessary identification to access the OSRO's facility or the site of a spill.

\_5\_ AB 2547

(D) Required to maintain the United States Coast Guard fitness for duty requirements referenced in Part 95 of Title 33 of the Code of Federal Regulations.

- (e) "Environmentally sensitive area" means an area defined pursuant to the applicable area contingency plans, as created and revised by the Coast Guard and the administrator.
- (f) "Local government" means a chartered or general law city, a chartered or general law county, or a city and county.
- (g) (1) "Marine facility" means any facility of any kind, other than a tank ship or tank barge, that is or was used for the purposes of exploring for, drilling for, producing, storing, handling, transferring, processing, refining, or transporting oil and is located in marine waters, or is located where a discharge could impact marine waters unless the facility is either of the following:
- (A) Subject to Chapter 6.67 (commencing with Section 25270) or Chapter 6.75 (commencing with Section 25299.10) of Division 20 of the Health and Safety Code.
- (B) Placed on a farm, nursery, logging site, or construction site and does not exceed 20,000 gallons in a single storage tank.
- (2) For the purposes of this chapter, "marine facility" includes a drill ship, semisubmersible drilling platform, jack-up type drilling rig, or any other floating or temporary drilling platform.
- (3) For the purposes of this chapter, "marine facility" does not include a small craft refueling dock.
- (h) (1) "Marine terminal" means a marine facility used for transferring oil to or from a tank ship or tank barge.
- (2) "Marine terminal" includes, for purposes of this chapter, all piping not integrally connected to a tank facility, as defined in subdivision (m) of Section 25270.2 of the Health and Safety Code.
- (i) "Marine waters" means those waters subject to tidal influence, and includes the waterways used for waterborne commercial vessel traffic to the Port of Sacramento and the Port of Stockton.
- (j) "Mobile transfer unit" means a small marine fueling facility that is a vehicle, truck, or trailer, including all connecting hoses and piping, used for the transferring of oil at a location where a discharge could impact marine waters.
- (k) "Nondedicated response resources" means those response resources identified by an Oil Spill Response Organization for oil spill response activities that are not dedicated response resources.

AB 2547 -6-

Identified response resources located outside of California are nondedicated response resources.

- (*l*) "Nonpersistent oil" means a petroleum-based oil, such as gasoline, diesel, or jet fuel, that evaporates relatively quickly and is an oil with hydrocarbon fractions, at least 50 percent of which, by volume, distills at a temperature of 645° Fahrenheit, and at least 95 percent of which, by volume, distills at a temperature of 700° Fahrenheit.
- (m) "Nontank vessel" means a vessel of 300 gross tons or greater that carries oil, but does not carry that oil as cargo.
- (n) "Oil" means any kind of petroleum, liquid hydrocarbons, or petroleum products or any fraction or residues therefrom, including, but not limited to, crude oil, bunker fuel, gasoline, diesel fuel, aviation fuel, oil sludge, oil refuse, oil mixed with waste, and liquid distillates from unprocessed natural gas.
- (o) "Oil spill cleanup agent" means a chemical, or any other substance, used for removing, dispersing, or otherwise cleaning up oil or any residual products of petroleum in, or on, any of the waters of the state.
- (p) "Oil spill contingency plan" or "contingency plan" means the oil spill contingency plan required pursuant to Article 5 (commencing with Section 8670.28).
- (q) (1) "Oil Spill Response Organization" or "OSRO" means an individual, organization, association, cooperative, or other entity that provides, or intends to provide, equipment, personnel, supplies, or other services directly related to oil spill containment, cleanup, or removal activities.
- (2) A "rated OSRO" means an OSRO that has received a satisfactory rating from the administrator for a particular rating level established pursuant to Section 8670.30.
- (3) "OSRO" does not include an owner or operator with an oil spill contingency plan approved by the administrator or an entity that only provides spill management services, or who provides services or equipment that are only ancillary to containment, cleanup, or removal activities.
- (r) "Onshore facility" means a facility of any kind that is located entirely on lands not covered by marine waters.
  - (s) (1) "Owner" or "operator" means any of the following:
- (A) In the case of a vessel, a person who owns, has an ownership interest in, operates, charters by demise, or leases, the vessel.

\_\_7\_\_ AB 2547

(B) In the case of a marine facility, a person who owns, has an ownership interest in, or operates the marine facility.

- (C) Except as provided in subparagraph (D), in the case of a vessel or marine facility, where title or control was conveyed due to bankruptcy, foreclosure, tax delinquency, abandonment, or similar means to an entity of state or local government, a person who owned, held an ownership interest in, operated, or otherwise controlled activities concerning the vessel or marine facility immediately beforehand.
- (D) An entity of the state or local government that acquired ownership or control of a vessel or marine facility, when the entity of the state or local government has caused or contributed to a spill or discharge of oil into marine waters.
- (2) "Owner" or "operator" does not include a person who, without participating in the management of a vessel or marine facility, holds indicia of ownership primarily to protect the person's security interest in the vessel or marine facility.
- (3) "Operator" does not include a person who owns the land underlying a marine facility or the facility itself if the person is not involved in the operations of the facility.
- (t) "Person" means an individual, trust, firm, joint stock company, or corporation, including, but not limited to, a government corporation, partnership, and association. "Person" also includes a city, county, city and county, district, and the state or any department or agency thereof, and the federal government, or any department or agency thereof, to the extent permitted by law.
- (u) "Pipeline" means a pipeline used at any time to transport oil.
- (v) "Reasonable worst case spill" means, for the purposes of preparing contingency plans for a nontank vessel, the total volume of the largest fuel tank on the nontank vessel.
- (w) "Responsible party" or "party responsible" means any of the following:
- (1) The owner or transporter of oil or a person or entity accepting responsibility for the oil.
- (2) The owner, operator, or lessee of, or a person that charters by demise, a vessel or marine facility, or a person or entity accepting responsibility for the vessel or marine facility.

AB 2547 — 8 —

 (x) "Small craft" means a vessel, other than a tank ship or tank barge, that is less than 20 meters in length.

- (y) "Small craft refueling dock" means a waterside operation that dispenses only nonpersistent oil in bulk and small amounts of persistent lubrication oil in containers primarily to small craft and meets both of the following criteria:
- (1) Has tank storage capacity not exceeding 20,000 gallons in any single storage tank or tank compartment.
- 9 (2) Has total usable tank storage capacity not exceeding 75,000 gallons.
  - (z) "Small marine fueling facility" means either of the following:
  - (1) A mobile transfer unit.
  - (2) A fixed facility that is not a marine terminal, that dispenses primarily nonpersistent oil, that may dispense small amounts of persistent oil, primarily to small craft, and that meets all of the following criteria:
  - (A) Has tank storage capacity greater than 20,000 gallons but not more than 40,000 gallons in any single storage tank or storage tank compartment.
  - (B) Has total usable tank storage capacity not exceeding 75,000 gallons.
  - (C) Had an annual throughput volume of over-the-water transfers of oil that did not exceed 3,000,000 gallons during the most recent preceding 12-month period.
  - (aa) "Spill" or "discharge" means a release of at least one barrel (42 gallons) of oil into marine waters that is not authorized by a federal, state, or local government entity.
  - (ab) "State Interagency Oil Spill Committee" means the committee established pursuant to Article 3.5 (commencing with Section 8574.1) of Chapter 7.
  - (ac) "California oil spill contingency plan" means the California oil spill contingency plan prepared pursuant to Article 3.5 (commencing with Section 8574.1) of Chapter 7.
  - (ad) "Tank barge" means a vessel that carries oil in commercial quantities as cargo but is not equipped with a means of self-propulsion.
  - (ae) "Tank ship" means a self-propelled vessel that is constructed or adapted for the carriage of oil in bulk or in commercial quantities as cargo.
    - (af) "Tank vessel" means a tank ship or tank barge.

\_9\_ AB 2547

(ag) "Vessel" means a watercraft or ship of any kind, including a structure adapted to be navigated from place to place for the transportation of merchandise or persons.

- (ah) "Vessel carrying oil as secondary cargo" means a vessel that does not carry oil as a primary cargo, but does carry oil in bulk as cargo or cargo residue.
- SEC. 2. Section 8670.11 is added to the Government Code, to read:
- 8670.11. (a) The administrator shall establish a universal mutual aid agreement for the purpose of regulating the terms under which an owner or operator or rated OSRO may utilize the response resources of another owner or operator or rated OSRO.
- (b) Each owner or operator or rated OSRO shall be subject to the provisions of the universal mutual aid agreement.
- (c) The responsible party shall be liable for all costs incurred by the administrator and by the owner or operator or rated OSRO that is called upon to provide response resources through the utilization of the universal mutual aid agreement.
- (d) If a responsible party cannot be identified and sufficient federal oil spill response funds are not available or will not be available in an adequate period of time as determined by the administrator, costs incurred by an owner or operator or rated OSRO due to the provision of response resources under the terms of the universal mutual aid agreement may be paid from the Oil Spill Response Trust Fund.
- (e) The terms of the universal mutual aid agreement shall reflect market conditions and allow for the reasonable compensation of the owner or operator or rated OSRO that is called upon to provide response resources through the utilization of the universal mutual aid agreement.
- (f) Response resources available to an owner or operator or rated OSRO through the universal mutual aid agreement shall not be considered by the administrator to be a dedicated response resource or be considered in the rating of another OSRO or in another owner's or operator's contingency plan.
- SEC. 3. Section 8670.13 of the Government Code is amended to read:
- 38 8670.13. (a) The administrator shall periodically evaluate the 39 feasibility of requiring new technologies to aid prevention, 40 response, containment, cleanup and wildlife rehabilitation.

AB 2547 — 10 —

10 11

12

13

14 15

16 17

18 19

20

21

22

23

2425

26

27

28

29

30

31

32

33

34

35

36

37

38

39

40

1 (b) Beginning January 1, 2010, and every five years thereafter, 2 the administrator shall prepare and make available to the 3 Legislature a comprehensive evaluation of emerging technologies 4 that aid prevention, response, containment, cleanup, and wildlife 5 rehabilitation. The purpose of the evaluation is to assess which emerging technologies show the most promise and to provide 6 7 policy guidance for investments made through California Oil Spill 8 Prevention and Cleanup Technology Grants pursuant to Section 9 8670.74.

SEC. 4. Section 8670.28 of the Government Code is amended to read:

8670.28. (a) The administrator, taking into consideration the marine facility or vessel contingency plan requirements of the national and California contingency plans, the State Lands Commission, the State Fire Marshal, and the California Coastal Commission shall adopt and implement regulations governing the adequacy of oil spill contingency plans to be prepared and implemented under this article. All regulations shall be developed in consultation with the State Interagency Oil Spill Committee, and the Oil Spill Technical Advisory Committee and shall be consistent with the California oil spill contingency plan and not in conflict with the National Contingency Plan. The regulations shall provide for the best achievable protection of coastal and marine resources. The regulations shall permit the development, application, and use of an oil spill contingency plan for similar vessels, pipelines, terminals, and facilities within a single company or organization, and across companies and organizations. The regulations shall, at a minimum, ensure all of the following:

- (1) All areas of the marine waters of the state are at all times protected by prevention, response, containment, and cleanup equipment and operations. For the purposes of this section, "marine waters" includes the waterways used for waterborne commercial vessel traffic to the Port of Stockton and the Port of Sacramento.
- (2) Standards set for response, containment, and cleanup equipment and operations are maintained and regularly improved to protect the resources of the state.
- (3) (A) A minimum containment response is required for all oil spills or discharges that occur during low visibility conditions where the area impacted by the spill or the spill trajectory cannot be determined by visual observation.

—11— AB 2547

(B) Notwithstanding subparagraph (A), the regulations shall authorize the administrator to waive the minimum containment response required by subparagraph (A) during low visibility conditions if the conditions at the site of the oil spill are determined by the administrator to be beyond reasonable safety limits for response personnel.

- (4) (A) A minimum containment response is required for all marine groundings, collisions, and allisions that involve a tank vessel or nontank vessel, vessel or nontank vessel, and that result in the threat of a discharge of oil. For purposes of this paragraph, the threat of a discharge of oil includes, but is not limited to, an incident in which any of the following occurs:
- (i) The integrity of any tank on the vessel that contains oil is adversely affected or appears to have been adversely affected.
- (ii) The integrity of the vessel's hull in the vicinity of any tank on the vessel that contains oil is adversely affected or appears to have been adversely affected.
  - (iii) The vessel could capsize, founder, or sink.
- (iv) The incident creates or has the potential to create an oil spill hazard to the environment.
- (B) Notwithstanding subparagraph (A), the regulations shall authorize the administrator to waive the minimum containment response required by subparagraph (A) if the conditions at the site of the grounding, collision, or allision are determined by the administrator to be beyond reasonable safety limits for response personnel.
- (5) All appropriate personnel employed by operators required to have a contingency plan are to receive training in oil spill response and cleanup equipment usage and operations.
- (6) Each oil spill contingency plan provides for appropriate financial or contractual arrangements for all necessary equipment and services, for the response, containment, and cleanup of a reasonable worst case oil spill scenario for each part of the coast the plan addresses.
- (7) Each oil spill contingency plan demonstrates that all protection measures are being taken to reduce the possibility of an oil spill occurring as a result of the operation of the marine facility or vessel. The protection measures shall include, but not be limited to, response to disabled vessels and an identification of

AB 2547 — 12 —

those measures taken to comply with requirements of Division 7.8 (commencing with Section 8750) of the Public Resources Code.

- (8) Each oil spill contingency plan identifies the types of equipment that can be used, the location of the equipment, and the time taken to deliver the equipment.
- (9) Each marine facility conducts a hazard and operability study to identify the hazards associated with the operation of the facility, including the use of the facility by vessels, due to operating error, equipment failure, and external events. For the hazards identified in the hazard and operability studies, the facility shall conduct an offsite consequence analysis that, for the most likely hazards, assumes pessimistic water and air dispersion and other adverse environmental conditions.
- (10) Each oil spill contingency plan contains a list of contacts to call in the event of a drill, threatened discharge of oil, or discharge of oil.
- (11) Each oil spill contingency plan identifies the measures to be taken to protect the recreational and environmentally sensitive areas that would be threatened by a reasonable worst case oil spill scenario.
  - (12) Standards for determining a reasonable worst case oil spill.
- (13) Each oil spill contingency plan includes a timetable for implementing the plan.
- (14) Each oil spill contingency plan specifies an agent for service of process. The agent shall be located in this state.
- (b) The regulations and guidelines adopted pursuant to this section shall also include provisions to provide public review and comment on submitted oil spill contingency plans prior to approval.
- (c) The regulations adopted pursuant to this section shall specifically address the types of equipment that will be necessary, the maximum time that will be allowed for deployment, the maximum distance to cooperating response entities, the amounts of dispersant, and the maximum time required for application, should the use of dispersants be approved. Upon a determination by the administrator that booming is appropriate at the site and necessary to provide best achievable protection, the regulations shall require that vessels engaged in lightering operations be boomed prior to the commencement of operations.
- (d) The administrator shall adopt regulations and guidelines for oil spill contingency plans with regard to mobile transfer units,

-13 - AB 2547

small marine fueling facilities, and vessels carrying oil as secondary cargo that acknowledge the reduced risk of damage from oil spills from those units, facilities, and vessels while maintaining the best achievable protection for the public health and safety and the environment.

1 2

- (e) The regulations adopted pursuant to subdivision (d) shall be exempt from review by the Office of Administrative Law. Subsequent amendments and changes to the regulations shall not be exempt from Office of Administrative Law review.
- SEC. 5. Section 8670.30 of the Government Code is amended to read:
- 8670.30. (a) An oil spill response organization may apply to the administrator for a rating of that OSRO's response capabilities. The administrator shall establish rating levels for classifying OSROs pursuant to subdivision (b).
- (b) Upon receiving a completed application for rating, the administrator shall review the application and rate the OSRO based on the OSRO's satisfactory compliance with criteria established by the administrator, which shall include, but is not limited to, all of the following elements:
- (1) The geographic region or regions of the state where the OSRO intends to operate.
- (2) Timeframes for having response resources on-scene and deployed.
- (3) The type of equipment that the OSRO will use and the location of the stored equipment.
- (4) The volume of oil that the OSRO is capable of recovering and containing.
- (5) The dedicated response resources the OSRO controls in the area it intends to operate. For purposes of this paragraph, "controls" means equipment owned by the OSRO and located in the area and personnel employed by the OSRO and located in the area.
- (6) The capability of the OSRO to provide best achievable protection.
- (c) The administrator shall not issue a rating until the applicant OSRO completes an unannounced drill. The administrator may call a drill for every distinct geographic area in which the OSRO requests a rating. The drill shall test the resources and response capabilities of the OSRO, including, but not limited to, on water containment and recovery, environmentally sensitive habitat

AB 2547 — 14 —

protection, and storage. If an OSRO fails to successfully complete a drill, the administrator shall not issue the requested rating, but the administrator may rate the OSRO at a rating lesser than the rating sought with the application. If an OSRO is denied a requested rating, the OSRO may reapply for rating.

- (d) A rating issued pursuant to this section shall be valid for three years unless modified, suspended, or revoked. The administrator shall review the rating of each rated OSRO at least once every three years. The administrator shall not renew a rating unless the OSRO meets criteria established by the administrator, including, at a minimum, that the rated OSRO periodically tests and drills itself, including testing protection of environmentally sensitive sites, during the three-year period.
- (e) The administrator shall require a rated OSRO to demonstrate that the rated OSRO can deploy the response resources required to meet the applicable provisions of an oil spill contingency plan in which the OSRO is listed. These demonstrations may be achieved through inspections, announced and unannounced drills, or by any other means.
- (f) (1) Except as provided in paragraph (6), each rated OSRO shall satisfactorily complete at least one unannounced drill every three years after receiving its rating.
- (2) The administrator may modify, suspend, or revoke an OSRO's rating if a rated OSRO fails to satisfactorily complete a drill.
- (3) The administrator shall require the satisfactory completion of one unannounced drill of each rated OSRO prior to being granted a modified rating, for renewal, or prior to the reinstatement of a revoked or suspended rating.
- (4) A drill for the protection of environmentally sensitive areas shall conform as close as possible to the response that would occur during a spill but sensitive sites shall not be damaged during the drill.
- (5) The response resources to be deployed by a rated OSRO within the first six hours of a spill or drill shall be dedicated response resources. This requirement does not preclude a rated OSRO from bringing in additional response resources. The administrator may, by regulation, permit a lesser requirement for dedicated or OSRO owned and controlled response resources for shoreline protection.

\_\_15\_\_ AB 2547

(6) The administrator may determine that actual spill response performance may be substituted in lieu of a drill.

- (7) The administrator shall issue a written report evaluating the performance of the OSRO after every unannounced drill called by the administrator.
- (8) The administrator shall determine whether an unannounced drill called upon an OSRO by a federal agency qualifies as an unannounced drill for the purposes of this subdivision.
- (g) Each rated OSRO shall provide reasonable notice to the administrator about each future drill, and the administrator, or his or her designee, may attend the drill.
- (h) The costs incurred by an OSRO to comply with this section and the regulations adopted pursuant to this section, including drills called by the administrator, shall be the responsibility of the OSRO. All local, state, and federal agency costs incurred in conjunction with participation in a drill shall be borne by each respective agency.
- (i) (1) A rating awarded pursuant to this section is personal and applies only to the OSRO that receives that rating and the rating is not transferable, assignable, or assumable. A rating does not constitute a possessory interest in real or personal property.
- (2) If there is a change in ownership or control of the OSRO, the rating of that OSRO is null and void and the OSRO shall file a new application for a rating pursuant to this section.
- (3) For purposes of this subdivision, a "change in ownership or control" includes, but is not limited to, a change in corporate status, or a transfer of ownership that changes the majority control of voting within the entity.
- (j) The administrator may charge a reasonable fee to process an application for, or renewal of, a rating.
- (k) The administrator shall adopt regulations to implement this section as appropriate. At a minimum, the regulations shall appropriately address all of the following:
- (1) The level of resources that constitute best achievable protection.
  - (2) Criteria for successful completion of a drill.
- (3) The amount and type of response resources that are required to be available to respond to a particular volume of spilled oil during specific timeframes within a particular region.
  - (4) Regional requirements.

AB 2547 — 16 —

(5) Training.

- (6) The process for applying for a rating, and for suspension, revocation, appeal, or other modification of a rating.
  - (7) Ownership and employment of response resources.
- (8) Conditions for canceling a drill due to hazardous or other operational circumstances.
- (*l*) A letter of approval issued from the administrator before January 1, 2002, that rates an OSRO shall be deemed to meet the requirements of this section for three years from the date of the letter's issuance or until January 1, 2003, whichever date occurs later.
- SEC. 6. Section 8670.48 of the Government Code is amended to read:
- 8670.48. (a) (1) A uniform oil spill response fee in an amount not exceeding twenty-five cents (\$0.25) for each barrel of petroleum products, as set by the administrator pursuant to subdivision (f), shall be imposed upon a person owning petroleum products at the time the petroleum products are received at a marine terminal within this state by means of a vessel from a point of origin outside this state. The fee shall be remitted to the State Board of Equalization by the terminal operator on the 25th day of each month based upon the number of barrels of petroleum products received during the preceding month.
- (2) An owner of petroleum products is liable for the fee until it has been paid to the state, except that payment to a marine terminal operator registered under this chapter is sufficient to relieve the owner from further liability for the fee.
- (b) An operator of a pipeline shall also pay a uniform oil spill response fee in an amount not exceeding twenty-five cents (\$0.25) for each barrel of petroleum products, as set by the administrator pursuant to subdivision (f), transported into the state by means of a pipeline operating across, under, or through the marine waters of the state. The fee shall be paid on the 25th day of each month based upon the number of barrels of petroleum products so transported into the state during the preceding month.
- (c) (1) An operator of a refinery shall pay a uniform oil spill response fee in an amount not exceeding twenty-five cents (\$0.25) for each barrel of crude oil, as set by the administrator pursuant to subdivision (f), received at a refinery within the state. The fee

—17— AB 2547

shall be paid on the 25th day of each month based upon the number of barrels of crude oil so received during the preceding month.

- (2) The fee shall not be imposed by a refiner, or a person or entity acting as an agent for a refiner, on crude oil produced by an independent crude oil producer as defined in paragraph (3). The board shall not identify a company as exempt from the fee requirements of this section if that company was reorganized, sold, or otherwise modified with the intent of circumventing the requirements of this section.
- (3) For purposes of this chapter, "independent crude oil producer" means a person or entity producing crude oil within this state who does not refine crude oil into product, and who does not possess or own a retail gasoline marketing facility.
- (d) A marine terminal operator shall pay a uniform oil spill response fee in an amount not exceeding twenty-five cents (\$0.25), in accordance with subdivision (g), for each barrel of crude oil, as set by the administrator pursuant to subdivision (f), that is transported from within this state by means of marine vessel to a destination outside this state.
- (e) A operator of a pipeline shall pay a uniform oil spill response fee in an amount not exceeding twenty-five cents (\$0.25), in accordance with subdivision (g), for each barrel of crude oil, as set by the administrator pursuant to subdivision (f), transported out of the state by pipeline.
- (f) (1) The fees required pursuant to this section shall be collected during a period for which the administrator determines that collection is necessary for any of the following reasons:
- (A) The amount in the fund is less than or equal to 95 percent of the designated amount specified in subdivision (a) of Section 46012 of the Revenue and Taxation Code.
- (B) Additional money is required to pay for the purposes specified in subdivision (k).
- (C) The revenue is necessary to repay a draw on a financial security obtained by the Treasurer pursuant to subdivision (o) or borrowing by the Treasurer pursuant to Article 7.5 (commencing with Section 8670.53.1) including any principal, interest, premium, fees, charges, or costs of any kind incurred in connection with those borrowings or financial security.
- 39 (2) The administrator, in consultation with the State Board of 40 Equalization, and with the approval of the Treasurer, may direct

AB 2547 — 18 —

the State Board of Equalization to cease collecting the fee when the administrator determines that further collection of the fee is not necessary for the purposes specified in paragraph (1).

- (3) The administrator, in consultation with the State Board of Equalization, shall set the amount of the oil spill response fees. The oil spill response fees shall be imposed on all feepayers in the same amount. The administrator shall not set the amount of the fee at less than twenty-five cents (\$0.25) for each barrel of petroleum products or crude oil, unless the administrator finds that the assessment of a lesser fee will cause the fund to reach the designated amount specified in subdivision (a) of Section 46012 of the Revenue and Taxation Code within four months. The fee shall not be less than twenty-five cents (\$0.25) for each barrel of petroleum products or crude oil if the administrator has drawn upon the financial security obtained by the Treasurer pursuant to subdivision (o) or if the Treasurer has borrowed money pursuant to Article 7.5 (commencing with Section 8670.53.1) and principal, interest, premium, fees, charges, or costs of any kind incurred in connection with those borrowings remain outstanding or unpaid, unless the Treasurer has certified to the administrator that the money in the fund is not necessary for the purposes specified in paragraph (1).
- (g) The fees imposed by subdivisions (d) and (e) shall be imposed in any calendar year beginning the month following the month when the total cumulative year-to-date barrels of crude oil transported outside the state by all feepayers by means of vessel or pipeline exceeds 6 percent by volume of the total barrels of crude oil and petroleum products subject to oil spill response fees under subdivisions (a), (b), and (c) for the prior calendar year.
- (h) For purposes of this chapter, "designated amount" means the amounts specified in Section 46012 of the Revenue and Taxation Code.
- (i) The administrator, in consultation with the State Board of Equalization and with the approval of the Treasurer, shall authorize refunds of any money collected that is not necessary for the purposes specified in paragraph (1) of subdivision (f). The State Board of Equalization, as directed by the administrator, and in accordance with Section 46653 of the Revenue and Taxation Code, shall refund the excess amount of fees collected to each feepayer who paid the fee to the state, in proportion to the amount that each

**— 19 — AB 2547** 

feepayer paid into the fund during the preceding 12 monthly 2 reporting periods in which there was a fee due, including the month 3 in which the fund exceeded the specified amount. If the total amount of money in the fund exceeds the amount specified in this subdivision by 10 percent or less, refunds need not be ordered by 6 the administrator. This section does not require the refund of excess fees as provided in this subdivision more frequently than once each year.

1

7

8

9

10

11

12 13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

29

30

31

32

33

34

35 36

37

38

- (j) The State Board of Equalization shall collect the fee and adopt regulations implementing the fee collection program. All fees collected pursuant to this section shall be deposited in the Oil Spill Response Trust Fund.
- (k) The fee described in this section shall be collected solely for any of the following purposes:
- (1) To provide funds to cover promptly the costs of response, containment, and cleanup of oil spills into marine waters, including damage assessment costs, and wildlife rehabilitation as provided in Section 8670.61.5.
- (2) To cover response and cleanup costs and other damages suffered by the state or other persons or entities from oil spills into marine waters, which cannot otherwise be compensated by responsible parties or the federal government, including, but not limited to, an owner or operator, or rated OSRO, that is called upon to provide response resources through the utilization of the universal mutual aid agreement pursuant to Section 8670.11.
  - (3) To pay claims for damages pursuant to Section 8670.51.
- (4) To pay claims for damages, except for damages described in paragraph (7) of subdivision (h) of Section 8670.56.5, pursuant to Section 8670.51.1.
- (5) To pay for the cost of obtaining financial security in the amount specified in subdivision (b) of Section 46012 of the Revenue and Taxation Code, as authorized by subdivision (o).
- (6) To pay indemnity and related costs and expenses as authorized by Section 8670.56.6.
- (7) To pay principal, interest, premium, if any, and fees, charges, and costs of any kind incurred in connection with moneys drawn by the administrator on the financial security obtained by the Treasurer pursuant to subdivision (o) or borrowed by the Treasurer pursuant to Article 7.5 (commencing with Section 8670.53.1).

AB 2547 — 20 —

1

2

3

4

5

6 7

8

10

11 12

13

14

15

16 17

18

19

20 21

22

23

2425

26

27

28

29

30

31

32

33 34

35

36 37

38

39

(8) To pay for the costs of rescue, medical treatment, rehabilitation, and disposition of oiled wildlife, as incurred by the network of oiled wildlife rescue and rehabilitation stations created pursuant to Section 8670.37.5.

- (9) To pay for the costs to administer and award California Oil Spill Prevention and Cleanup Technology Grants pursuant to Section 8670.74.
- (1) (1) The interest that the state earns on the funds deposited into the Oil Spill Response Trust Fund shall be deposited in the fund and shall be used to maintain the fund at the designated amount specified in subdivision (a) of Section 46012 of the Revenue and Taxation Code. Interest earned until July 1, 1998, on funds deposited pursuant to subdivision (a) of Section 46012 of the Revenue and Taxation Code, as determined jointly by the Controller and the Director of Finance, shall be available upon appropriation by the Legislature in the Budget Act to establish, equip, operate, and maintain the network of rescue and rehabilitation stations for oiled wildlife as described in Section 8670.37.5 and to support technology development and research related to oiled wildlife care. Interest earned on the financial security portion of the fund, required to be accessible pursuant to subdivision (b) of Section 46012 of the Revenue and Taxation Code shall not be available for that purpose. If the amount in the fund exceeds that designated amount, the interest not needed to equip, operate, and maintain the network of rescue and rehabilitation stations, or for appropriate technology development and research regarding oiled wildlife care, shall be deposited into the Oil Spill Prevention and Administration Fund, and shall be available for the purposes authorized by Article 6 (commencing with Section 8670.38).
- (2) (A) For each fiscal year, consistent with this article, the administrator shall submit, as a proposed appropriation in the Governor's Budget, an amount up to one million five hundred thousand dollars (\$1,500,000), of the interest earned on the funds deposited into the Oil Spill Response Trust Fund, for the purpose of equipping, operating, and maintaining the network of oiled wildlife rescue and rehabilitation stations established pursuant to Section 8670.37.5 and for support of technology development and research related to oiled wildlife care. The remaining interest shall

**—21** — **AB 2547** 

be deposited into the Oil Spill Prevention and Administration Fund pursuant to paragraph (1).

- (B) The administrator shall report to the Legislature not later than June 30, 2002, on the progress and effectiveness of the network of oiled wildlife rescue and rehabilitation stations established pursuant to Section 8670.37.5, and the adequacy of the Oil Spill Response Trust Fund to meet the purposes for which it was established.
- (C) At the administrator's request, the funds made available pursuant to this paragraph may be directly appropriated to a suitable program for wildlife health and rehabilitation within a school of veterinary medicine within this state, provided that an agreement exists, consistent with this chapter, between the administrator and an appropriate representative of the program for carrying out that purpose. The administrator shall attempt to have an agreement in place at all times. The agreement shall ensure that the training of, and the care provided by, the program staff are at levels that are consistent with those standards generally accepted within the veterinary profession.
- (D) The funds made available pursuant to this paragraph shall not be considered an offset to any other state funds appropriated to the program, the program's associated school of veterinary medicine, or the program's associated college or university, and the funds shall not be used for any other purpose. If an offset does occur or the funds are used for an unintended purpose, expenditure of any appropriation of funds pursuant to this paragraph may be terminated by the administrator and the administrator may request a reappropriation to accomplish the intended purpose. The administrator shall annually review and approve the proposed uses of any funds made available pursuant to this paragraph.
- (m) The Legislature finds and declares that effective response to oil spills requires that the state have available sufficient funds in a response fund. The Legislature further finds and declares that maintenance of that fund is of utmost importance to the state and that the money in the fund shall be used solely for the purposes specified in subdivision (k).
- (n) It is the intent of the Legislature, in enacting this section, that the fee shall not be imposed by a refiner, or a person or entity acting as an agent for a refiner, on crude oil produced by an independent crude oil producer.

**AB 2547** 

1

7

8

9

10

11 12

13

14 15

16 17

18

19

20 21

22

23

24 25

26

27

28

29 30

31

32

33

34

35

36

(o) The Treasurer shall obtain financial security, in the 2 designated amount specified in subdivision (b) of Section 46012 of the Revenue and Taxation Code, in a form which, in the event 4 of an oil spill, may be drawn upon immediately by the administrator upon making the determinations required by paragraph (2) of 5 subdivision (a) of Section 8670.49. The financial security may be 6 obtained in any of the forms described in subdivision (b) of Section 8670.53.3, as determined by the Treasurer.

- (p) This section does not limit the authority of the administrator to raise oil spill response fees pursuant to Section 8670.48.5.
- SEC. 7. Section 8670.49 of the Government Code is amended to read:
- 8670.49. (a) (1) The administrator may only expend money from the fund to pay for any of the following, subject to the lien established in Section 8670.53.2:
- (A) To pay the cost of obtaining financial security as authorized by paragraph (5) of subdivision (k) and subdivision (o) of Section 8670.48.
- (B) To pay the principal, interest, premium, if any, and fees, charges, and costs of any kind incurred in connection with moneys drawn by the administrator on the financial security obtained by the Treasurer, or the moneys borrowed by the Treasurer, as authorized by paragraph (7) of subdivision (k) of Section 8670.48.
- (C) To pay for the construction, equipping, operation, and maintenance of rescue and rehabilitation facilities, and technology development for oiled wildlife care from interest earned on money deposited in the fund as authorized by subdivision (*l*) of Section 8670.48.
- (D) To pay for the costs of rescue, medical treatment, rehabilitation, and disposition of oiled wildlife, as incurred by the network of oiled wildlife rescue and rehabilitation stations pursuant to subdivision (f) of Section 8670.37.5.
- (E) To pay for the expansion, in the VTS area, pursuant to Section 445 of the Harbors and Navigation Code, of the vessel traffic service system (VTS system) authorized pursuant to subdivision (f) of Section 8670.21.
- 37 (F) To pay for the costs to administer and award California Oil 38 Spill Prevention and Cleanup Technology Grants pursuant to Section 8670.74. 39

\_\_ 23 \_\_ AB 2547

(2) If a spill has occurred, the administrator may expend the money in the fund for the purposes identified in paragraphs (1), (2), (3), (4), (6), and (9) of subdivision (k) of Section 8670.48 only upon making the following determinations:

- (A) Except as authorized by Section 8670.51.1, a responsible party does not exist or the responsible party is unable or unwilling to provide adequate and timely cleanup and to pay for the damages resulting from the spill. The administrator shall make a reasonable effort to have the party responsible remove the oil or agree to pay for any actions resulting from the spill that may be required by law, provided that the efforts are not detrimental to fish, plant, animal, or bird life in the affected waters. The reasonable effort of the administrator shall include attempting to access the responsible parties' insurance or other proof of financial responsibility.
- (B) Sufficient federal oil spill funds are not available or will not be available in an adequate period of time.
- (3) Notwithstanding any other provision of this subdivision, the administrator may expend money from the fund for authorized expenditures when a reimbursement procedure is in place to receive reimbursements for those expenditures from federal oil spill funds.
- (b) Upon making the determinations specified in paragraph (2) of subdivision (a), the administrator shall immediately make whatever payments are necessary for responding to, containing, or cleaning up, the spill, including any wildlife rehabilitation required by law and payment of claims pursuant to Sections 8670.51 and 8670.51.1, subject to the lien established by Section 8670.53.2.
- SEC. 8. Section 8670.55 of the Government Code is amended to read:
  - 8670.55. (a) The committee shall provide recommendations to the administrator, the State Lands Commission, the California Coastal Commission, the San Francisco Bay Conservation and Development Commission, and the State Interagency Oil Spill Committee, on any provision of this chapter including the promulgation of all rules, regulations, guidelines, and policies.
  - (b) The committee may, at its own discretion, study, comment on, or evaluate, any aspect of oil spill prevention and response in the state. To the greatest extent possible, these studies shall be coordinated with studies being done by the federal government,

AB 2547 — 24 —

the administrator, the State Lands Commission, the State Water
Resources Control Board, and other appropriate state and
international entities. Duplication with the efforts of other entities
shall be minimized.

- (c) The committee may attend any drills called pursuant to Section 8670.10 or any oil spills, if practicable.
- (d) The committee shall report biennially to the Governor and the Legislature on its evaluation of oil spill response and preparedness programs within the state and may prepare and send any additional reports it determines to be appropriate to the Governor and the Legislature.
- (e) On or before August 1, 2005, the committee shall review the Department of Finance report required under Section 8670.42 and prepare and submit to the Governor and the Legislature comments on the report, including, but not limited to, recommendations for improving the state's oil spill prevention, response, and preparedness program.
- (f) The committee shall review potential recipients of California Oil Spill Prevention and Cleanup Technology Grants and make recommendations to the administrator for awarding grants pursuant to Section 8670.74.
- SEC. 9. Section 8670.74 is added to the Government Code, to read:
- 8670.74. (a) The administrator shall award and administer competitive grants for the development of improved processes and technologies for oil spill prevention, containment, and cleanup. The grants shall be known as California Oil Spill Prevention and Cleanup Technology Grants and shall provide funds to eligible recipients for research, testing, and capital matching grants for bringing emerging technologies to the marketplace. In awarding the grants, the administrator shall select projects and recipients that are likely to yield the most benefit in providing the best achievable technology and best achievable protection pursuant to this chapter.
- (b) The administrator shall expend money from the Oil Spill Response Trust Fund in the amount of five million dollars (\$5,000,000) annually to pay for California Oil Spill Prevention and Cleanup Technology Grants.
- (b) (1) Except as provided in paragraph (2), the administrator may annually expend up to five million dollars (\$5,000,000) from

\_\_ 25 \_\_ AB 2547

the Oil Spill Response Trust Fund to award California Oil Spill Prevention and Cleanup Technology Grants.

- (2) If the administrator determines that the grant proposals received in a calendar year do not merit an allocation of the funds authorized for expenditure by this section, the administrator may defer the expenditure of up to two million five hundred thousand dollars (\$2,500,000) of the money annually authorized for expenditure pursuant to paragraph (1) for a period of not more than three years and shall award a grant using the funds so deferred within that time period.
- (c) A grant may be awarded to a state agency, university, research institution, nonprofit organization, scientist, engineer, corporation, or private business on a competitive basis using a selection process established by the administrator.
- (d) A corporation or private business receiving a grant shall expend a sum of money not less than two times the grant amount for the purpose of advancing the project or line of study for which the grant is awarded.
- (e) A state agency, university, research institution, nonprofit organization, scientist, or engineer receiving a grant shall expend a sum of money equivalent to or greater than the grant amount for the purpose of advancing the project or line of study for which the grant is awarded.
- (f) Prior to the awarding of a grant, the Oil Spill Technical Advisory Committee, created pursuant to Section 8670.54, shall review grant applications determined by the administrator to be most promising for award and make recommendations to the administrator.
- (g) In selecting a grant recipient, the administrator shall consider the recommendations of the Oil Spill Technical Advisory Committee and the comprehensive evaluation of emerging technologies completed pursuant to Section 8670.13.
- (h) A grant recipient shall use the grant award to fund only the project described in the recipient's application.
- (i) A grant recipient shall not use the grant funds to fund or otherwise cover costs of an existing or proposed project or activity not included in the application.
- (j) Any grant funds allocated to a project that exceed the actual cost of completing the project as outlined in the recipient's

AB 2547 -26

2

3

4

5

6 7

8

10

11 12

13

14

application shall be returned to the Oil Spill Response Trust Fund and shall not be used by the grant recipient for any other purpose.

- (k) If the administrator or an employee or agent of the Office of Oil Spill Prevention and Response, or a member of his or her immediate family, is employed by a grant applicant, the employer of a grant applicant, or a consultant or independent contractor employed by the grant applicant, the administrator, employee, or agent shall make that disclosure to the administrator or the deputy administrator and shall not participate in or make recommendations on the grant proposal of that applicant.
- (*l*) (1) To the extent that intellectual property is developed under this section, an equitable share of rights in the intellectual property or in the benefits derived therefrom shall accrue to the State of California.
- 15 (2) The administrator may determine what share of the 16 intellectual property, or the benefits derived therefrom, shall accrue 17 to the state. The administrator may negotiate sharing mechanisms 18 for intellectual property or benefits with award recipients.